### STATE OF NEVADA

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### SB 284 – ADVISORY TASK FORCE ON HIV EXPOSURE MODERNIZATION

September 2, 2020 5 p.m.

Webex Teleconference

# **Draft Minutes**

### TASK FORCE MEMBERS PRESENT:

Andre' Wade, Chair
Senator Dallas Harris, Co-Chair
Senator David Parks
Stephan Page
Ruben Murillo
Quentin Savwoir
Octavio Posada
Vince Collins
Steve Amend

# TASK FORCE MEMBERS ABSENT:

# DIVISION OF PUBLIC AND BEHAVIORAL HEALTH STAFF PRESENT:

Juan "Tony" Garcia, Grants & Projects Analyst I, Office of HIV Rhonda Buckley, Administrative Assistant II, Office of HIV

#### **GUESTS PRESENT:**

Robert Thurmond Brad Sears Cheryl Radeloff Chris Reynolds Marguerite Schauer Catherine Hanssens Davina Conner

1. Call to Order, Roll Call – Chair Wade called the meeting to order at 5:03 p.m., and asked Administrative Assistant II Rhonda Buckley to conduct roll call. Eight (8) members present; quorum met. Quentin Savwoir joined at 5:31 p.m.

### 2. Public Comment

(No action may be taken on a matter raised under this item of the agenda until the matter itself has been included specifically on an agenda as an item upon which action will be taken.) — Chair Wade asked if there was any public comment and if so, state their name for the record, spell it and they have one (1) minute to speak. Cheryl Radeloff thanked the Advisory Task Force for the work they have done. She also noted a concern with the report to be given to the Governor, specifically NRS 209.385 and 441A.300. While she supports the removal of NRS 209.385, she is concerned about testing of inmates upon entry and exit of the prison, she is in favor of it. And NRS 441A.300, she is generally in support of this, as long as it's purpose is to eliminate redundancy. There were no other public comments.

- 3. Review and approval of meeting minutes of Aug. 26, 2020 (For possible action)
  Chair Wade asked if there were any revisions/corrections to be made to the minutes. Chair
  Wade called for a vote to accept the minutes as presented; Senator Parks seconded the motion.
  All in favor say, 'Aye,' any opposed say, 'Nay.' None opposed; motion carried.
- 4. Presentations concerning work around HIV Modernization in Nevada
- 5. Update and Make Recommendations to the recruiting/onboarding of additional members (*Make Recommendations*) Chair, Andre' Wade
  Chair Wade said he was in contact with the director of appointments and operations office for the Governor's office, La Niesha Dawson. Ms. Dawson told him she can accept names for additional recommendations for appointments to the Task Force. She will be making decisions and movement in the month of September. Chair Wade asked the Task Force members, keeping diversity in mind, to put them in contact with Ms. Dawson for the opportunity to have them added to the Task Force, whether they've submitted an application already or not. Chair Wade noted the Task Force does not end until June 2021. Mr. Posada asked if there was a link to the website for submitting applications. Chair Wade did not have the link, but people could email her to ask about the process, he said he would send out her email to the Task Force. Ms.

Radeloff commented people are not hearing from the Governor's office after applying, and could the Governor's office send a status report when they do. Chair Wade said he could send a courtesy note to Ms. Dawson and her team to let her know about this. Ms. Schauer said she did not see a problem with the Task Force encouraging this and what they've heard in public comment about the process. Chair Wade said he would.

6. Report Writing – Executive Summary, headers, statutes, themes, etc. (For Possible Action) – Chair, Andre' Wade

Chair Wade noted there were seven to review, and said the CHLP has revised the memo submitted the prior week. One of the recommendations is removing NRS 201.205 to the Public Health Code. Chair Wade asked Brad Sears to explain this recommendation for the Task Force. Mr. Sears said hey have done more research on the health code section that has a penalty for the transmission of a communicable disease. What they found, for about 89 years, this statute was in the penal code. So there was criminal law, not specific to HIV, related to transmission of communicable diseases. In 1989, the legislature created the public health and safety code and brought several statutes, including the penal code together to create that code, moving the criminalization of all other diseases, except HIV, out of the penal code and into the health code. Mr. Sears said the recommendations are two-fold. It makes sense to combat a disease through a public health approach, and to treat HIV as other diseases. Let's put everything into the health code and not the penal code. The second thing, when you think about how this will be implemented, you have prosecutors who will look at the penal code and people in the health department will look at the health code. He is recommending to leave in place, in NRS 201.205, that lets prosecutors know, if they're worried about transmission of disease, go to the health code. And do the same thing for the health code. Chair Wade asked if there were comments or questions. Steve Amend said it makes sense; Senator Dave Parks said he fully agrees with it. Chair Wade moves to adopt the recommendation, to move NRS 201.205 to the public health code, and amend to lower the charge to a misdomeanor; Mr. Amend seconds the motion. All in favor say, 'Aye,' any opposed say, 'Nay,' none opposed. Motion carried. Chair Wade goes to NRS 201.356 and asked Mr. Sears to speak on this. Mr. Sears said taking a public health approach, it means removing everything out of the criminal section and putting it into the health code, which would apply to 201.356, 201.358 and 209.385. The other principles that play, are testing and sex work. This would be based on conduct and not occupation. He recommends repealing outright, NRS 201.356 and 201.358. Mr. Page suggests discussing Ms. Radeloff's recommendation of NRS 209.385 regarding keeping the mandate for HIV testing upon entry into Nevada prisons. Mr. Sears said Ms. Radeloff makes a good point, but thinks it belongs in the health code and not the penal code. Ms. Radeloff said there is a slight difference in policy between prisons and local detention facilities. She likes the recommendation of moving it under the health code. Vince Collins agrees to move it under the health code. He is also not sure testing is actually being applied. Senator Harris moves to recommend this section from criminal code to the health code; Mr. Murillo seconds the motion. Chair Wade asks all in favor say, 'Aye,' any opposed say, 'Nay.' None opposed; motion carried. Mr. Amend asked for discussion, and noted his only concern is the shifting of costs. He would still want it to be the duty of the Department of Corrections or the county or city to provide the testing. He can see the cost being shifted to the health department, and the way the health department is funded it would be more complicated. Mr. Page said he supports moving the statute to the health code, but is worried about other issues the Task Force had, specifically segregation, and the authority of the director of DOC. He suggests moving it to the health code, and repealing everything after section 3, possibly. Mr. Amend said there should be some authority to segregate if the health authority believes it's necessary, if they're acting in a way that's endangering the other inmates. Sen. Harries said the motion is to recommend this particular section be removed from the criminal code to the health code. She believes there's room to provide the committee's discussion on this issue and preferences as to maybe how it's implemented in the report. If the Task Force can all agree on the general recommendation itself, there's plenty of room for further discussion on the details on how that would be implemented moving forward. Chair Wade said at the Vice-Chair's request, the Task Force will vote on the motion. All in favor say, 'Aye,' those opposed say, 'Nay,' none opposed. Motion carried. Mr. Page asks Marguerite Schauer to share her opinion, as her recommendation was to repeal. Ms. Schauer defers the request to Mr. Sears, and said she is in support of them, but did not author them. Mr. Sears said he is in support of moving them to the health code. The two concerns that remain for him, is the segregation piece and people's privacy is important, so have a provision about who can learn the information. Ms. Radeloff agreed with both Ms. Schauer and Mr. Sears, and noted an article from the Las Vegas Sun on July 6, 2016 regarding segregation. Sen. Harris said those who have concerns about segregation policies for those who are HIV positive in prison, should put forth a recommendation on how we treat prisoners who test positive upon entry into a prison and we can consider that recommendation. There is nothing stopping the Task Force from doing that. If as a committee they feel there is some best practice out there, put it forward and propose it as a recommendation to the legislature. Mr. Page said possibly recommend moving the statute to health code (as it was voted on), and maybe revert to their original recommendation, actually a statement of concern, with segregation and the authority of the DOC, particularly a recommendation of further analysis. Chair Wade said the vote will hold.

Chair Wade next moved to NRS 201.356, recommendation is to repeal. He asked if there were questions/thoughts of the Task Force. He moved to recommend in the report to repeal 201.356; Mr. Collins seconded the motion. All in favor say, 'Aye,' those opposed say 'Nay,' none opposed; motion carried.

Chair Wade then moved to section 201.358, recommendation is to repeal. He opened for discussion/questions. He moved to repeal 201.358; Octavio Posada seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay,' none opposed; motion carried.

Chair Wade moved to 441A.160 and opened the floor for discussion./questions. Chair Wade noted there was no recommendation initially, but there has been recent discussion. Mr. Sears noted these statutes were from 1911 regarding quarantine and treatment. Chair Wade asked Ms. Schauer or Mr. Sears to summarize the recommendation, how would they summarize it. Mr. Sears said the statute is being modernized to comply with current constitutional and other laws so public health measures are based on the latest science and medicine. Chair Wade said it would be the high-level recommendations. Mr. Amend makes a motion the Task Force adopt recommendations for 441A.160 by the Center for HIV Law and Policy; Mr. Page seconded the motion. All in favor say, 'Aye,' those opposed say, 'Nay.' None opposed; motion carried. Ms. Radeloff asked if this was strictly about HIV or all communicable diseases. Mr. Amend said it applies to all infectious diseases. Ms. Radeloff was concerned with being able to locate persons who may have been exposed to an infectious disease, as there are people who are difficult to locate. Mr. Amend said he does not think there is anything in the recommendation from doing that, only from forcing themselves into someone's home without their permission. Catherine Hanssens commented, correct. Chair Wade asked Ms. Hanssens to state her name for the record, and thanked her for her comment.

Chair Wade moved to NRS 441A.180, noting the recommendation by the CHLP is to modernizing the laws to update them to current public health standards and laws, including

mentioning of ADA, and not limiting work place abilities. Ms. Schauer said one of the recommendations was the division of airborne. Mr. Sears noted this is being put into the health code, is no longer HIV specific and HIV is being treated like any every other disease. The first two paragraphs deal with restrictions on occupation and reasonable accommodations (ADA). Ms. Hanssens said there is general consensus of agreement on repealing the HIV-specific law as it exists in the criminal code and importing it to the public health code. Mr. Amend said a concern is limiting it to 'airborne.' He likes the qualifying language. Ms. Hanssens noted how the disease is spread, either airborne or transmitted through casual contact, and add this provision in (to the recommendation). Mr. Amend said the reason he brought this up, is they know there has been incidents of Hepatitis A transmission in restaurants in Nevada in the past that has closed down the restaurants permanently. Ms. Hanssens noted if the Task Force adds airborne or casual contact it would be covered. What they are trying to do is not create reduncancy with the changes to the criminal code that are being imported to the health code. Mr. Amend said getting rid of the word 'airborne,' because the qualifying language provides quite a bit of protection for the type of diseases that are unlikely to be spread and they don't want people to be discriminated against in their workplace. Ms. Radeloff asked how it (NRS) relates to HIV. Mr. Amend notes under Section 4, in the current statute it talks about exposure to the HIV virus. That is why the Task Force is looking at that statute to revise and update it. It's constitutional as well. Ms. Hanssens said it would cover HIV, but remove specific references to HIV. Mr. Page clarified, this law did not mention HIV before recommendations for the CHLP, and Ms. Hanssens added in 'casual contact' to the recommendation. Mr. Page read the recommendation, under paragraph 2, "This section shall not apply to infectious diseases that are not airborne or otherwise not transmitted through casual contact. Mr. Page said he supports the recommendations from the CHLP. Mr. Collins said he does as well. Chair Wade asked Mr. Sears or Ms. Hanssens, or a Task Force member to clarify, and be concise, what the high level, two-sentence recommendations are. Mr. Sears said what this section does is treat HIV like any other communicable disease in terms of how it's treated, with any sort of penalty or criminalization. It requires culpable conduct, intent and actual transmission, and to the extent it deals with occupations, and updates the law to be consistent with current 'norms' around disability discrimination. Mr. Amend makes a motion to adopt the recommendation of NRS 441A.180 by the CHLP, but strike the word 'airborne' in Section 1; Mr. Murillo seconded the motion (point of order). Ms. Schauer wanted to be sure everyone was on the same page regarding the sections. Mr. Sears noted one way to bridge the section, is to 'lift up' the casual contact language from subsection 2 and also place it in subsection one. Chair Wade asked Mr. Amend if he had a comment on this. Mr. Amend said he would be okay with adding it to section 1, if they dropped they word 'airborne.' He also noted under Section 7A, remove 'HIV' from this section. Mr. Murillo asked for clarification, if they were having a discussion about a specific word, or changes to the recommendation. Chair Wade thanked Mr. Murillo, and noted they will take the original motion off the table, have another motion from Mr. Amend. Mr. Murillo said Mr. Amend would need to withdraw his original motion. Mr. Amend withdrew his original motion, and made a new motion to adopt recommendations by the CHLP as it relates to NRS 441A.180 with the changes to strike 'airborne' but add casual contact clause they have in Section 1 as is Section 2. And is Section 7A, change HIV to communicable disease; Mr. Murillo seconded the motion. Mr. Page asked if they were removing airborne in Section 1 and Section 2, because it's fitting to be kept in. Mr. Amend said to remove it from Section 2 as well, to be consistent. Mr. Amend restated his motion, adding to remove 'airborne' from Section 2; Mr. Murillo seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried.

Chair Wade goes to NRS 441A.320 – Chair Wade asked for clarity from Mr. Sears, Ms. Schauer or Ms. Hanssens. Ms. Hanssens said the goal was to eliminate stigmatization of HIV or other diseases by making that kind of direct connection to criminal offenses and to try to use that opportunity to make amendments that actually best serve the interests of someone who is a victim of alleged sexual assault. She also addressed the cost factor of testing. Mr. Sears commented on seeing the revisions being consistent with what they did on the criminalization statute, is making this statute not HIVspecific so it applies to communicable diseases more generally. And, making sure conduct did actually occur that was likely to transmit the virus. Mr. Page asked what statute they were discussing, Chair Wade said 441A.320. Mr. Page said he was confused because the only recommendations he is seeing, are adding consent to the victim, that the victim has to consent to the (STD) test. Mr. Amend asked Mr. Page if he was looking at the most recent recommendation by the CHLP. Mr. Amend said he believed so. Ms. Hanssens said the recommendation adds the offer of testing to the alleged victim, and of course, counseling. Mr. Savwoir asked Ms. Hanssens to specify which line she was referring to. Mr. Page said he supports the written recommendations. Ms. Schauer noted lines 29-30 are what was being discussed, unless the victim objected (to testing). Chair Wade noted the high level recommendation, is modernizing the laws not making reference to HIV specifically, and it has to be a situation where HIV can actually be transmitted. Mr. Sears said that was correct. Ms. Hanssens said this is by choice or request of the victim. With no further discussion/questions, Chair Wade moves to adopt the recommendations to modernize 441A.320; Mr. Amend seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried. Chair Wade asked Mr. Page if they have left out any statutes. Mr. Page said they did skip over a few statutes, 441A.230 (no recommendations), and 441A.300 where they are recommending repeal. Ms. Hanssens asked if the Task Force if they've addressed testing of individuals, incarcerated or otherwise, who have exposed law enforcement officers or public employees. Mr. Page said she was referring to NRS 441A.195, and they have not yet gotten to that statute. Mr. Sears noted NRS 441A.300 is only about HIV and this is why it was recommended for repeal. And a word change in 441A.230, from infected to diagnosed. Ms. Hanssens has noted since the law (NRS 441A.300) was passed, there have been lawsuits in every federal court in the nation. Federal Courts of Appeal have found it a violation of the ADA to single out individuals who have HIV for separate testing and segregation policies. Chair Wade moves to repeal NRS 441A.300; Mr. Amend seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried. Chair Wade then addressed NRS 441A.195. Mr. Page noted this is the statute that reads if a person living with HIV is to spit or cough on a police officer or other public employee they

essential to determine medical treatment for the person who was exposed. She said it also requires there be actual exposure and documentation of that, rather than possible exposure. Mr. Amend moves to adopt the recommendations by the CHLP of 441A.195; Mr. Page seconded the motion. Mr. Savwoir asked where this information is documented, so he can refer to it at a later time. Mr. Page advised which document it was. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried. Mr. Posada asked if a vote was taken on NRS 441A.230. Mr. Page said they have not voted on it, but it was discussed. The only recommendation was to change the word infected to diagnosed. Ms. Schauer noted the word diagnosed makes it more specific. Mr. Murillo motions to adopt the recommendation by the CHLP for NRS 441A.230; Mr. Page seconded the motion. Mr. Amend asked Mr. Murillo to repeat his motion and who recommended the changes. Mr. Murillo repeated his motion. Chair Wade called for a vote, all in favor say, 'Aye,' any opposed say, 'Nay.' None were opposed; motion carried. Mr. Sears commented on moving the testing of inmates to the health code, and based on the motion he thinks the entire statute was moved. He said it's still focused on HIV not all communicable diseases, and there might be more to that and would be worth thinking about. The word segregation itself runs up against these cases that have been pointed out, and stigmatizing. Mr. Sears feels it would be good to think about what the Task Force is trying to accomplish and whether it's the best language to do it. Mr. Sears talked also about privacy, there is a series in 3A through 3D as to who can be told. He said more additional discussion as to the best public health approach to incarcerated settings. Chair Wade asked which NRS he was referring to, Mr. Sears said 209.385. Ms. Hanssens said offering testing for prisoners for a range of STIs (STDs), is important. Mr. Page offered a possible solution, the Task Force can move forward with their original recommendation to repeal in its entirety. And another recommendation, that a statute needs to be added to the public health code to allow inmates to get tested for STDs. Chair Wade noted they initially voted to repeal this section and move to the health code, did they need to repeal and make another motion. Mr. Page moved their recommendation for NRS 209.385 be repealing statute and also recommending a statute be added to the public health code allowing for Nevada inmates to be tested for STDs. Discussion was held as to use STDs versus STIs; it was understood to use STDs/STIs. Mr. Murillo noted the motion from Mr. Page is to add the language in to the motion being repealed. He feels the proper thing to do is go to repeal, go to the motion that was originally passed and submit a new one. Mr. Page noted they did not have a motion, only a discussion and moved on. Chair Wade said he has different information. Mr. Collins said they did vote on this. Mr. Murillo wasn't sure how to do it, but thinks they have to go back and remove the last motion, and move forward with a new one. Chair Wade asked Mr. Page if he would remove his last motion and set forth another motion with the intent to supercede the last. Mr. Page moved to withdraw his last motion, and sets forth a new motion that supercedes any prior motions regarding NRS 209.385, to repeal the statute and recommend a statute be added to the public health code to allow inmates to be tested for STDs/STIs; Mr. Collins seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried. Ms. Radeloff asked if this would including opt-out testing. Mr. Page noted the recommendation is pretty vague, and it would allow the LCB to refine the language. Ms. Hanssens said to allow the recommendation to include treatment, and go one step further to recommend a program on sexual health literacy. Mr. Sears said maybe the recommendation is the statute be repealed and the legislature should consider adopting a modern approach to the health code to STI treatment, testing and prevention in an incarcerated setting. Chair Wade thanked everyone for the comments, and noted the motion still holds. There were no futher questions or comments.

- 7. Review and approve timeline for continued meetings on an ongoing basis (*For possible action*) Chair, Andre' Wade
- 8. Review and discuss research on HIV Modernization done by the HIV Modernization Coalition and Silver State Equality, which includes Nevada Revised Statutes pertaining to 2019 Senate Bill 284 (19SB284) (see below) and approve recommendations for the report to the legislature from the Task Force (*For possible action*) Chair, Andre' Wade
  - NRS 174.031
  - NRS 201.205
  - NRS 201.354
  - NRS 201.356
  - NRS 209.385
  - NRS 210.358
  - NRS 441A.160
  - NRS 441A.180
  - NRS 441A.230
  - NRS 441A.300
  - NRS 441A.320
  - NRS 441A.910
  - NRS 441A.195
- 9. Review and discuss next meeting's agenda – Chair, Andre' Wade Mr. Page asked if the Task Force would be submitting the report after the next meeting. He said it is pretty much done except for a few things that needed to be approved. Chair Wade said, revisions would be made to the recommendations section, and pointed out a draft report provided by Staff member Tony (Garcia). What needs to be done are the revisions to the statutory section, and meet one more time, at least, to view and make sure everything's okay – nothing glaring before they are ready to submit it. Mr. Page agrees with it. Mr. Murillo asked if there was anything submitted to the Governor's office to let them know they would be a little late in submitting it. Chair Wade said thank you for the question, he did send an email to the assistant of the director of the LCB letting them know the Task Force would be a little late submitting the report. Additionally, they will be submitting a supplemental report later in the year as they've had some time constraints. He has not heard back. Chair Wade asked if there were any other thoughts in moving forward with this strategy. Mr. Murillo asked if he was suggesting the Task Force meet the following week as he fells they should get it submitted as soon as they can. Mr. Posada asked if they would be discussing the report next meeting and submitting it after that. Chair Wade said yes. Mr. Murillo asked if it would be on the agenda to adopt the Task Force recommendations of the report. Chair Wade said as long as they have consensus that is what they would do. Mr. Sears noted a couple of bullets in the recommendations that needed to be completed. If he could get Ms. Schauer and Ms. Hanssens to assist him, they could give a summary on current medical and scientific research implicated by the conduct that is criminalized. Ms. Schauer said they could review it. Chair Wade thanked them, and asked the information be submitted sooner rather than later, possibly Tuesday. Mr.

Garcia reminded the Task Force the upcoming Monday is a holiday. Mr. Posada noted the executive summay is showing as still pending. Chair Wade said if anyone was interested. Mr. Amend said it's not a long report so he didn't see the necessity of having the summary. Mr. Posada agreed. Chair Wade motions the report does not include an executive summary; Mr. Posada seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried. Chair Wade asked for input for the next meeting, he will include further discussion about frequency of meetings, after the report is submitted. Mr. Collins asked Chair Wade if he had an idea of the schedule (frequency) of future meetings. Chair Wade said maybe bi-weekly until December, but is open to discussion. Mr. Amend noted there was not anything new to discuss, unless there are new Task Force members (appointed). Chair Wade asked what frequency might be appropriate for the future and they will discuss it at the next meeting. Mr. Collins noted what the Task Force needs to understand, what are the immediate objectives in terms of prioritizing information and leaving space for the potential of new members to have some buy in to the process. Chair Wade said thank you, and the report will be submitted but they still have to think through the recommendations, information submitted, and there is still a lot to chat through. The meetings will have a purpose. Chair Wade also noted to leave on the agenda for next meeting Item #7, review and approve timeline for continued meeting on an ongoing basis. Chair Wade moved this item be added to the agenda; Mr. Page seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed, motion carried. Chair Wade recommended removing Item #8, as it is not needed as it is implied in the overall report. Chair Wade moves to remove Item #8 from the agenda; Mr. Page seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried. Chair Wade asked if Agenda Item #4 was still needed. Mr. Murillo said if they are removing Item #8, he does not feel the need for continued presentations. Mr. Murillo moved to remove Item #4 from the agenda; Mr. Amend seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried. Mr. Murillo asked if they included the adoption of the Task Force recommendations on the agenda. Mr. Page said they did, as it was included in a prior vote. Chair Wade agreed. Mr. Posada thanked everyone for their assistance in working on this report. Ms. Schauer thanked the Task Force for their time and being included in the meetings. Mr. Sears also thanked the Task Force and was impressed they got through everything at this meeting. Chair Wade thanked those who have helped the Task Force, profusely, for continuing to support their work.

#### 10. Public Comment

(No action may be taken on a matter raised under this item of the agenda until the matter itself has been included specifically on an agenda as an item upon which action will be taken.) Chair Wade asked if there was any public comment to be made and if so, state their name and keep comments to one (1) minute in length of time. There was no public comment.

### 11. Adjournment

Chair Wade motions to adjourn the meeting; Mr. Posada seconded the motion. All in favor say, 'Aye,' opposed say, 'Nay.' None opposed; motion carried. Meeting adjourned at 7:18 p.m.